# Montana Legislative Services Division

Staff Training:
Bill Drafting, Committee Staffing,
and Legislative Rules

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## Bill Drafting

- Role of drafter
- The process and flow of drafting
- Special considerations
- Efficiencies
- Bill drafting macros
- Searching the Montana Code
- Keeping bill files; documentation
- Legal Review and Editing
- Drafting deadlines
- Amendment drafting

### **Committee Staffing**

- Tasks, Issues, Situations
- Knowledge of policy area, applicable MCA, Rules, federal/court
- Ability to provide professional consultation and advice
  - Fair, impartial, objective, discreet
  - Humility
- Earning and maintaining Trust and Respect

### **Committee Staffing**

- Understanding the Committee Environment
  - Letting go
  - Close to the Vest
  - Venting Frustrations and "Out-of-School" Conversations
  - Don't Assume Clarify
  - Motions Rule
  - Flexibility and Preparation
  - "Go Deep" -- Anticipate impacts and consequences
  - Effects of term limits

### Legislative Rules

- Focus on Rules "Principles" first
  - There must be a "meeting", i.e., properly called and a quorum present
  - The group (committee) must have the authority to take a proposed action
  - The question to be debated and decided must be clear
  - There must be an opportunity to debate the question
  - The question is decided by a vote
  - A majority vote decides the question

### Legislative Rules

- Rules Tools -- In priority order
  - Constitutions: Montana and U.S.
  - Montana Statutes
  - Montana Legislative Rules Book (Joint; Senate; House)
  - History, Tradition, and Customs in the committee
  - Mason's Manual of Legislative Procedures

## Legislative Rules

- Rules on Committee Procedures
  - Presiding Officer Duties and Authority
  - Notice to Committee, Sponsors, Public
  - Assembly of members Quorum
  - Meetings Open
  - Sponsor duty, privileges
  - Public Participation and Testimony
  - Member "privileges"
  - Executive Session
    - Voting and Proxies
  - Committee Report and Meeting Minutes

## Other Training

- Staff participate in Webinars sponsored by NCSL, CSG, et al.
- Staff is developing mini-webinars for inhouse use
- Staff conduct training for: bill drafting;
   Montana Environmental Protection Act;
   legislative process; Bar Association; etc.
- Staffing interim committees
- Subject area training: Education;
   Taxation; Workers' Compensation;
   Water; Health/Human Services
- "In-Boarding" through HR Office

## Links to Montana Legislative Staff Training Material

#### **Bill Drafter Training**

- Bill Drafting Manual: http://leg.mt.gov/content/Services%20Division/Reference%20Center/staff-training-documents/Bill-Drafting/2014-bill-drafting-manual.pdf
- Everything You Wanted to Know About Bill Drafting: <u>http://leg.mt.gov/content/Services%2oDivision/Reference%2oCenter/staff-training-documents/Bill-Drafting/everythingcombo.pdf</u>
- Bill Drafting Training Syllabus: http://leg.mt.gov/content/Services%20Division/Reference%20Center/staff-training-documents/Bill-Drafting/2012-Excalibur-Legislative-Staff-Bill-Drafting-Agenda.pdf
- Amendment Drafting Syllabus: <a href="http://leg.mt.gov/content/Services%20Division/Reference%20Center/staff-training-documents/Bill-Drafting/Amendment-Drafting-Training-Outline.pdf">http://leg.mt.gov/content/Services%20Division/Reference%20Center/staff-training-documents/Bill-Drafting/Amendment-Drafting-Training-Outline.pdf</a>

#### **Session Staffing Training**

• PowerPoint: <a href="http://leg.mt.gov/css/Services%20Division/Reference%20Center/staff%20training.asp">http://leg.mt.gov/css/Services%20Division/Reference%20Center/staff%20training.asp</a> (Under "Session Staffing" as "Session Staffing—It Is What You Live")

#### **Legislative Rules:**

- Standing Committee Rules and Procedures PowerPoint: <a href="http://leg.mt.gov/css/Services%20Division/Reference%20Center/staff%20training.asp">http://leg.mt.gov/css/Services%20Division/Reference%20Center/staff%20training.asp</a> (Under "Rules Training Regarding Committees".)
- Sample of Rules Questions & Decisions: http://leg.mt.gov/content/Services%20Division/Reference%20Center/staff-training-documents/Rules/Sample-2011-Rules-Questions.pdf

**Sample:** Letter of introduction to presiding officer:

 $\frac{http://leg.mt.gov/content/Services\%20Division/Reference\%20Center/staff-training-documents/Rules/House-Committee-Chair-letter.pdf}{}$ 

**Sample:** Introductory letter to committee members:

http://leg.mt.gov/content/Services%2oDivision/Reference%2oCenter/staff-training-documents/Rules/Committee-Staff-Functions-2013.pdf

#### Legislative Automated Workflow System (LAWS)

 Database content and searching--instructional videos: <a href="http://leg.mt.gov/bills/demos/default.asp?p">http://leg.mt.gov/bills/demos/default.asp?p</a> sess=20151