Legislating for Results: Child Welfare
Council of State Governments - West

Charles Sallee, Deputy Director
New Mexico Legislative Finance Committee
July 2019
LFC’s *Legislating for Results* Framework: Evidence-Based Policy and Budgeting

- Identify priority areas and performance,
- Review programs and performance,
- Budget development,
- Implementation oversight, and
- Outcome monitoring
Legislating for Results Tools

• LFC Integrates a mix of....
  – Research
  – Cost-Benefit Analysis
  – Policy Analysis
  – Budget Analysis
  – Performance Monitoring (Report Cards) &
  – Program Evaluation

• Into the policy and budget process, in addition to traditional approaches
# Legislating for Results Tools – Performance Reporting

<table>
<thead>
<tr>
<th>Measure</th>
<th>FY17 Actual</th>
<th>FY18 Actual</th>
<th>FY19 Target</th>
<th>Q1</th>
<th>Q2</th>
<th>Q3</th>
<th>Rating</th>
</tr>
</thead>
<tbody>
<tr>
<td>Children who are not the subject of substantiated maltreatment within six months of a prior determination of substantiated maltreatment</td>
<td>88.9%</td>
<td>89.4%</td>
<td>93%</td>
<td>89.4%</td>
<td>89.0%</td>
<td>88.4%</td>
<td>R</td>
</tr>
<tr>
<td>Children who have another substantiated or indicated maltreatment report within 12 months of their initial report*</td>
<td>14.7%</td>
<td>14.7%</td>
<td>N/A</td>
<td>14.6%</td>
<td>14.2%</td>
<td>14.1%</td>
<td></td>
</tr>
<tr>
<td>Of children in foster care for more than eight days, percent of children who achieve permanency within 12 months of entry into foster care.</td>
<td>30.6%</td>
<td>28.5%</td>
<td>42%</td>
<td>27.6%</td>
<td>28.3%</td>
<td>28.8%</td>
<td>R</td>
</tr>
<tr>
<td>Maltreatment victimizations per 100,000 days in foster care</td>
<td>8.2</td>
<td>16.4</td>
<td>8</td>
<td>17.7</td>
<td>14.7</td>
<td>12.4</td>
<td>R</td>
</tr>
<tr>
<td>Children in foster care who have at least one monthly visit with their caseworker*</td>
<td>94.8%</td>
<td>94.8%</td>
<td>N/A</td>
<td>94.2%</td>
<td>92.4%</td>
<td>86.4%</td>
<td></td>
</tr>
<tr>
<td>Clients receiving domestic violence services with a personalized safety plan</td>
<td>91%</td>
<td>89.5%</td>
<td>90%</td>
<td>96.7%</td>
<td>81.4%</td>
<td>65.9%</td>
<td>R</td>
</tr>
<tr>
<td>Turnover rate for protective services workers</td>
<td>25%</td>
<td>26.3%</td>
<td>20%</td>
<td>28.1%</td>
<td>26.2%</td>
<td>24.6%</td>
<td>R</td>
</tr>
</tbody>
</table>

**Program Rating**

* Measures are classified as explanatory and do not have targets.
Legislating for Results Tools – Performance Reporting

- 54 percent of children were re-referred to CYFD, in some cases more than 20 times.

- Of 11,993 children from 2004, 6,432 were re-referred by 2012.

- Research indicates that prevention and intervention services reduce re-referral.

Number of Accepted Re-referrals 2004-2012
Cohort of Children Ages 0-9 from 2004
N=11,993 Children

- 2 to 5 Referrals 46%
- 5 to 8 Referrals 10%
- 9 or more Referrals 2%

Source: NCANDS
Legislating for Results Tools – Performance Reporting

Cumulative Recurrence of Maltreatment By Years

Percent Recurrence

<table>
<thead>
<tr>
<th>Years Since First Maltreatment</th>
<th>Percent Recurrence</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>14%</td>
</tr>
<tr>
<td>2</td>
<td>20%</td>
</tr>
<tr>
<td>3</td>
<td>23%</td>
</tr>
<tr>
<td>4</td>
<td>25%</td>
</tr>
<tr>
<td>5</td>
<td>26%</td>
</tr>
<tr>
<td>6</td>
<td>27%</td>
</tr>
<tr>
<td>7</td>
<td>28%</td>
</tr>
<tr>
<td>8</td>
<td>29%</td>
</tr>
<tr>
<td>9</td>
<td>30%</td>
</tr>
</tbody>
</table>

Source: NCANDS 2004 Cohort
2018 – CPS Statistics, NM
- 40,606 reports of abuse
- 22,945 investigations
- 2,600-in foster care
- 311-adoptions

2018 – CPS Spending, NM
- Prevention <$1 million
- Early intervention & investigation $24.6 million
- Foster Care and Adoption $85.8 million
Legislating for Results Tools – Fiscal Analysis

- A single case of child maltreatment resulting in adoption=$107 thousand.

- A foster care placement costs around $21 thousand a year, compared with $3,700 for in-home services.

- The majority of spending focuses on children once they have been taken into foster care.
Legislating for Results Tools – Performance Reporting

Children not the Subject of Substantiated Maltreatment within Six Months of a Prior Determination of Substantiated Maltreatment

 Indexed Protective Services General Fund Spending

Source: CYFD/ NCANDS
*National Benchmark

Source: CYFD OpBud/ Revenue Consensus
What Works in Child Welfare: NM Results First Analysis

![Graph showing the ROI of various child welfare programs]

- **Alternative Response**: $16
- **SafeCare**: $11
- **Nurse Family Partnerships**: $10
- **Triple P (All Levels)**: $9
- **Parent Child Interaction Therapy**: $5
- **Homebuilders**: $3
- **Triple P (Level 4)**: $2
- **Parents as Teachers**: $2
- **Other home visiting programs**: $1
- **Healthy Families America**: <$1
- **Parent Child Home Program**: <$1
- **Other family preservation**: ($1)

**Taxpayer Benefit to Cost Ratio**

**Non-Taxpayer Benefit To Cost Ratio**
What Works: Different Programs have Evidence of Impact on Different Outcomes

Maltreatment Rate
(Business as Usual vs Nurse Family Partnership Intervention)

NFP should decrease
Tiered Prevention & Early Intervention Options

2018 – CPS Stats, NM

40,606 reports of abuse

- Mental Health Prev and Treat (Triple P Lvl 4, numerous Medicaid services)
  - Engage lower risk child welfare involved families and offer them services (Alternative Response)

22,945 investigations

- In-Home Parenting Skills Training (SafeCare, NFP)

2,600-in foster care
311-adoptions

- In-Home Parenting Counseling (Homebuilders)
Targeting Child Welfare: Investment Zones

RISK ASSESSMENT for EARLY CHILDHOOD HEALTH & DEVELOPMENT, 2018

Updated Nov, 2018 - 12 Key indicators (and 3 composite indices) measuring community risk factors associated with early childhood health and development in each of New Mexico’s 106 Small Areas. Click “More Details” below for list of factors included.
Harness Data to Target Resources

http://nmcdec.maps.arcgis.com/home/index.html
Budget Development & Finance Options

• New Families First Title IV-E
• Medicaid
• Existing Child Welfare grants
• TANF and other block grants
• Re-allocate resources – unpopular but necessary – move money from programs that don’t work/lack evidence to ones that do.
Evidence-Base Policymaking

- House Bill 376 Enacted in 2019
- Requires a multi-level response system for allegations of maltreatment with low risk to child safety. (Alternative response)
- May be targeted to certain geographic locations and should include combination of other services
- Family assessment
- Permits court ordered in-home treatment
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For More Information

- [https://www.nmlegis.gov/Entity/LFC/Default](https://www.nmlegis.gov/Entity/LFC/Default)

- Session Publications – Budgets
  - Performance Report Cards
  - Program Evaluations

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